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COLORADO CANYONS NATIONAL CONSERVATION AREA Resource Management Plan and Environmental Impact Statement

CHAPTER 5—CONSULTATION AND COORDINATION

5.1 Introduction

This Resource Management Plan (RMP) for the Colorado Canyons National Conservation Area (CCNCA) represents extensive collaboration with and input from interested individuals, organizations, local and state governments, and other federal agencies. The National Environmental Policy Act (NEPA) ensures the public's involvement in the decision-making process, as well as allowing for full environmental disclosure. The Code of Federal Regulations (CFR) is a codification of the general and permanent rules published in the Federal Register by the Executive departments and agencies of the federal government. CFR Title 40, Chapter 5, 1506.6, provides guidance to federal agencies for effectively involving the public in preparing NEPA documents.

Under NEPA and the Council on Environmental Quality (CEQ) regulations, federal agencies are required to consider the environmental impacts of their proposed actions prior to taking action. Actions that are subject to NEPA include those involving federal funding, facilities, and equipment; those requiring federal permits; and those affecting federal employees. Any actions proposed by the Bureau of Land Management (BLM) as part of this RMP and Environmental Impact Statement (EIS) being developed for the CCNCA are subject to NEPA requirements.

Public involvement for the CCNCA RMP is occurring in two phases:

- Public scoping prior to NEPA analysis to obtain public input on issues and proposed alternatives, and
- Public review and comment on the Draft RMP/EIS, which includes analyzing possible environmental impacts and identifying the preferred alternative.

In lieu of a formal and fixed public scoping comment period, the BLM chose to practice community-based planning through Working Groups. Throughout this scoping and collaborative process, which officially began in December 2001, the CCNCA Citizen Advisory Council and Working Groups composed of the various user groups met with BLM extensively to discuss resource and management issues, took numerous field trips facilitating better insight into the issues, and then worked together in developing a spectrum of recommendations for resolving the issues.

From Working Group recommendations and general public comment evolved four alternatives covering a range of reasonable combinations of resource uses and management practices. These alternatives were formally presented to the CCNCA Advisory Council in late winter 2003.

5.2 Public Scoping Activities

The objectives of public scoping prior to NEPA analysis are to:

- Invite individuals, organizations, local and state governments, and other federal agencies to participate;
- Identify a preliminary list of environmental and socioeconomic issues to address in the NEPA document; and
- Identify and eliminate issues determined to be insignificant.

5.2.1 Notice of Intent

The scoping process for the CCNCA began on December 12, 2001, with publication of the Notice of Intent in the Federal Register (Appendix 2). With this, the public was officially notified of the BLM's intent to develop a plan for those BLM-managed lands lying within the CCNCA. This Notice of Intent also solicited public comments.

5.2.2 Project Web Site

The CCNCA RMP/EIS web site was launched in December 2002 as a public outreach tool and can be accessed at www.co.blm.gov/cocanplan. The web site provides background information about the project, a map of the planning area and its zones, a public meeting calendar, copies of public information documents such as meeting minutes and the CCNCA Land Health Assessment, and both internal and external links to relevant web sites. A link is also available for submitting comments about the project. Through this method of communication, the public is able to digest information at an individual pace and respond when convenient for them.

5.2.3 Newsletter

Another key component in communicating with interested parties regarding the CCNCA planning effort and related activities was a quarterly newsletter distributed via first-class mail. Volume 1, Issue 1, was mailed in January 2003, and provided a status update on

the planning process, an explanation about planning criteria, as well as a map showing the planning zones. Volume 1, Issue 2, was distributed on June 24, 2003, and not only included a status update but also briefings on plan alternatives and RMP-related activities such as tours conducted for the new BLM Colorado State Director and BLM Director. Volume 1, Issue 3, will be completed for distribution in conjunction with the release of the draft RMP/EIS. Each issue also informs the reader of upcoming events and invites comments as well. The CCNCA mailing list contains approximately 450 contacts, which include federal, state, and local elected officials, federally recognized tribes, property owners in and near the CCNCA, individuals, special interest groups, and organizations.

5.2.4 Advertisements and Announcements

Newspaper announcements, press releases, presentations, and featured media spots have been used to notify and inform the public of project activities (Appendix 3).

5.2.5 Public Scoping Meetings

Along with numerous open houses held in communities in close proximity to the planning area, an intensive schedule of meetings, field trips, presentations, event exhibits, and training was maintained throughout the planning process (see Table 5-1). The open houses provided the public with an opportunity to receive information, ask questions, and offer input. All public outreach activities were scheduled with the intent to encourage public participation through extended and/or convenient dates and times. Collaboration, among the diverse individuals and organizations participating in the planning process with the BLM, was strengthened by both one-on-one interactions as well as in group settings. Attendees have had the opportunity to view exhibits and presentations on the CCNCA, covering both general and resource specific items, at various events. Chosen venues, including the BLM conference room and civic and community centers, ensure accessibility for the disabled and also encourage a broader participation through the diverse venue settings. Cooperative agreements have been executed between BLM and several other agencies, including the Department of Natural Resource, Colorado Division of Wildlife, and Bureau of Reclamation. BLM also benefits from working closely with the city of Fruita, Mesa County-Colorado, the National Park Service/Colorado National Monument (COLM), and the BLM Moab Field Office (Utah). Both the COLM and BLM Moab resources share common boundaries with the CCNCA.

Table 5-1		
Schedule of Colorado Canyons NCA Meetings and Field Trips		
	JANUARY 2002	
January 14-18	Training: "Successful Land Use Planning"	
	Washington, State, and Field Office personnel	
January 22	CCNCA Planning Open House, Grand Junction	
January 24	Western Colorado Tourism Council Meeting	
January 29	Quiet Trails Coalition Meeting	
	FEBRUARY 2002	
February 5-7	Cooperative Involvement in Colorado National Monument Scoping Meetings -Glade Park, Fruita, Grand Junction	
February 11	CCNCA Planning Open House, Fruita	
February 14	Initial Advisory Council Meeting	
February 19	Presentation to Grand County, Utah, Council	
February 22	Presentation to Mesa County Commissioners	
February 27	Gateway Community Workshop	
February 28	Working Group Membership Open House	
	MARCH 2002	
March 12-14	Training: Community-Based Partnership for Stakeholders	
March 11	Initial Wilderness Working Group Meeting	
March 12	Initial River Working Group Meeting	
March 13	Initial Mack Ridge Working Group Meeting	
March 14	Advisory Council Meeting	
March 18	Initial Rabbit Valley Working Group Meeting	
March 19	Wilderness Working Group	
March 21	Mack Ridge Working Group	
March 26	River Corridor Working Group	
	APRIL 2002	
April 1	Colorado National Monument Cooperating	
	Association Meeting	
April 1	Rabbit Valley Working Group	
April 2	Wilderness Workshop-Working Group and Public	
April 3	Meeting with Backcountry Horseman's Association	
April 4	Mack Ridge Working Group	
April 7	Rabbit Valley Working Group-Field Trip; Rabbit Valley Recreation Area	
April 8	Rabbit Valley Working Group	
April 9	Interagency Collaboration Session with	
·	Representatives of Ute Tribes	
April 9	River Corridor Working Group	
April 11	Advisory Council Meeting-McInnis Staff Briefing and Telecon	
April 12	River Corridor Working Group-Field Trip; Colorado River	
April 13	Wilderness Working Group-Field Trip: Wilderness Front Country	
April 16	Meeting with Mesa County Planning Department	
April 16	Wilderness Working Group	

Schedule of Cold	orado Canyons NCA Meetings and Field Trips	
April 18	Mack Ridge Working Group	
April 20	Wilderness Working Field Trip-Wilderness	
	Backcountry	
April 22	Rabbit Valley Working Group	
April 23	River Corridor Working Group	
April 23	Meeting with Mesa County Planning	
·	Department	
April 24	City of Fruita Planning Meeting/Tour	
April 30	BLM State Office Planning Briefing	
April 30	Mack Ridge Working Group Field Trip-East	
	Mack Ridge MAY 2002	
May 2		
May 2	Tour of CCNCA with Congressman McInnis's staff	
May 6	Planning Meeting with Moab (UT) Field Office	
May 6	Presentation to Mack Area Community Council	
May 9	Advisory Council Meeting	
•	-Great Sand Dunes National Monument Mgr.	
	-Colorado Department of Natural Resources	
May 9	Meeting with Sierra Club	
May 9	Grand Junction Travel Expo Exhibit	
May 13	Rabbit Valley Working Group	
May 14	Briefing to Grand Junction Departments of	
•	Planning, Development, and Visitor &	
	Convention Bureau	
May 16	Mack Ridge Working Group	
May 21	Wilderness Working Group	
May 21	Meeting with Colorado Division of Wildlife	
May 22	Initial Consultation Meeting with U.S. Fish and	
•	Wildlife Service	
May 23	Presentation on CCNCA Plan to Community	
	Economic Development Strategy Session	
May 28	River Corridor Working Group	
May 30	Mack Ridge Working Group Field Trip-West	
	Mack Ridge	
May 30	Training: Sonoran Institute Economic Profile	
	System	
luno 4	JUNE 2002 Wilderness Working Group	
June 4 June 13	Wilderness Working Group	
Julie 13	Advisory Council Meeting -Moab Field Office	
	-Moab Field Office -U.S. Geological Survey (USGS)	
June 18-19	Representatives of the Uintah and Ouray	
Juile 10-18	Representatives of the Oman and Ouray Reservation Visit CCNCA	
luno 10		
June 18	Wilderness Working Group	
June 25-27	Support to Colorado National Monument Public Meetings	
June 27	Mack Ridge Working Group	

Table 5-1		
Schedule of Colora	ado Canyons NCA Meetings and Field Trips	
	JULY 2002	
July 2	Wilderness Working Group	
July 8	Rabbit Valley Working Group	
July 9	Meeting with Colorado Department of Natural	
	Resources to draft Cooperating Agency	
	Agreement and Memorandum of	
luly 10	Understanding Meeting with Mesa County Commissioners	
July 10 July 11	Advisory Council Meeting	
July 11	-Socioeconomic Profile of Mesa County	
July 15	Mack Ridge Working Group Field Trip	
July 18-19	Benefits-Based Management Training (BBM)	
odly 10-13	CCNCA staff and Advisory Council	
July 18	BBM Workshop-Advisory Council and Working	
<i>,</i>	Group Members	
July 26	Advisory Council Field Trip-Wilderness Front	
•	Country and Mack Ridge	
July 30	Glenwood Springs Field Office-Land Exchange	
	Meeting	
July 30	Wilderness Working Group	
July 31	Initial Consultation with Ute Indians of the	
	Uintah and Ouray Reservation	
	AUGUST 2002	
August 2	Execution of Memorandum of Understanding	
	with Colorado Department of Natural	
	Resources	
August 3	Advisory Council Field Trip-River Corridor	
A E	Working Group	
August 5 August 6	Mack Ridge Working Group	
August 8	Rabbit Valley Working Group Advisory Council Meeting	
August 17	Advisory Council Neeting Advisory Council Field Trip-Glade Park	
August 17 August 20	Congressman McInnis's Staff Tour of CCNCA	
August 27	Wilderness Working Group Field Trip	
August 21	SEPTEMBER 2002	
September 3	Wilderness Working Group Meeting	
September 9	Grant Writing Training-CCNCA Staff, Advisory	
September 9	Council, and Partners	
September 9	Rabbit Valley Working Group Meeting	
September 12	Advisory Council Meeting	
September 16	Mack Ridge Working Group Meeting	
September 17	Wilderness Working Group Meeting	
September 19	Colorado State Planners-CCNCA Planning	
It common	Seminar	
September 23	Great Old Broads for the Wilderness-Briefing	
•	on CCNCA	
September 26	Consultation with Southern Ute Tribe	
September 26	Great Old Broads for the Wilderness-Briefing	
	on CCNCA	
September 28	Advisory Council Field Trip-Rabbit Valley	

Table 5-1				
Schedule of Colorado Canyons NCA Meetings and Field Trips				
ОСТ	OCTOBER 2002			
October 7	Mack Ridge Working Group			
October 10	Advisory Council Meeting			
October 15	Rabbit Valley Working Group			
October 22-23	BLM Planning Workshop			
October 28	Mack Ridge Working Group Visioning			
October 29	Wilderness Working Group Visioning			
NOVE	EMBER 2002			
November 6	Grand Mesa Jeep Club Coordination Meeting			
November 12	Mack Ridge Working Group Visioning Exercise			
November 14	Advisory Council Meeting			
November 18	Rabbit Valley Visioning			
DECE	EMBER 2002			
December 3	Briefing to Mesa County Inter-Agency			
	Government Meeting			
JAN	UARY 2003			
January 9	Advisory Council Meeting			
January 14	Coordination Meeting with Colorado National			
	Monument Staff			
January 23	River Corridor Working Group Meeting			
FEBR	RUARY 2003			
February 6	Advisory Council Meeting			
February 21	Wilderness Front Country (Urban Interface)			
•	Meeting			
February 28	Wilderness Front Country (Urban Interface)			
	Meeting			
MA	ARCH 2003			
March 6	Advisory Council Meeting			
March 7	Wilderness Front Country (Urban Interface)			
	Meeting			
March 10	BLM Moab Planning Team			
March 17	Meeting with COLM Management			
March 27	Planning Update to Colorado Department of			
	Natural Resources			
AF	PRIL 2003			
April 3	Advisory Council Meeting			
M	IAY 2003			
May 1	Public Open House on RMP/EIS			
May 17	Briefing to Colorado Plateau River Guides			
May 29	Meeting with BLM Moab Planning Team			
Jl	JNE 2003			
June 5	Briefing to BLM Director Clarke			
June 5	Advisory Council Meeting			
June 9-12	Interdisciplinary Team Impact Analysis			
June 26	Briefing to Secretary of the Interior Norton			
June 30	Float trip with Local Media			
AUGUST 2003				
August 7	Advisory Council Meeting			
	EMBER 2003			
September 4	Advisory Council Meeting			

Table 5-1			
Schedule of Colorado Canyons NCA Meetings and Field Trips OCTOBER 2003			
October 2	Advisory Council Meeting		
OFF-HIGHWAY VEHICLE CONTACT ACTIVITIES			
May 2002	National Rifle Association		
November 2002	Grand Mesa Jeep Club		
February 2003	Boy Scouts of America		
Motorcycle Trail Riders Association (6			
meetings)			
Bookcliff Rattlers Motorcycle Association (8			
meetings)			
Western Slope ATV Association (3 meetings)			
Mesa County Transportation Board (4			
meetings)			
Colorado Off-Highway Vehicle Coalition (8			
meetings)			

5.3 Citizen Advisory Council and Working Groups

In recognition of the local community's historic involvement in public land management, the Act included specific language directing the BLM to incorporate a Citizen's Advisory Council as an integral element in the RMP/EIS planning process and plan implementation. The CCNCA Advisory Council is composed of ten members from the local community, appointed by the Secretary of the Interior (see Table 5-2). The Advisory Council meets monthly, and all meetings are open to the public.

Table 5-2 Citizen Advisory Council Members			
Name	Location	Interest	
Ken Currey	Fruita	Northwest Resource	
		Advisory Council	
Art Donoho	Fruita	Public-at-Large	
John Foster	Grand Junction	Public-at-Large	
Doralyn Genova	Grand Junction	County Official	
Warren Gore, Chairman	Glade Park	Federal Grazing	
Doug Hall	Fruita	Public-at-Large	
Joe Keys	Clifton	Public-at-Large	
Dan Rosenthal	Grand Junction	Public-at-Large	
Bob Silbernagel, Vice Chair	Palisade	Public-at-Large	
Russ Walker	Grand Junction	Public-at-Large	

To facilitate the work of the Advisory Council, the CCNCA was divided into four planning zones with Working Groups established for each of the zones (see Figure 1-1 and Table 5-3). These Working Groups do not have a decision-making, voting, or official advisory role, nor are the participants pressured to reach consensus, but the knowledge and input

the group members provide proved invaluable to the successful development of this RMP and will continue to do so during the implementation as well. After an intense meeting schedule throughout the planning process, Working Groups meet as necessary to assist the BLM.

The planning zones and representative activities in the CCNCA are:

- (1) The Wilderness Zone hiking, backpacking, horseback riding, grazing, and hunting.
- (2) The Rabbit Valley Zone off-highway vehicle (OHV) riding, hiking, Native American rock art viewing, camping, wildlife viewing, mountain bike riding, horseback riding, and grazing.
- (3) The River Corridor Zone boating, hiking, and camping.
- (4) The Mack Ridge Zone mountain bike riding and horseback riding.

Table 5-3			
Working Group Members Mack Ridge Zone			
Name	Location		
John Foster	Grand Junction		
Dan Rosenthal	Grand Junction		
Bob Anthony	Grand Junction		
Clare Bastable	Grand Junction		
Leonard Bagwell	Loma		
Nadja Brozina	Grand Junction		
Tommy Collins	Grand Junction		
Kevin Foote, Group Leader	Grand Junction		
Pat Kennedy	Grand Junction		
Tom Lucks	Mack		
Neal McKinstry	Fruita		
Clark Rieves	Grand Junction		
Connie Rosenthal	Grand Junction		
Lovell Sasser	Mack		
Rabbit Valley Zone			
Name Location			
Ken Currey	Fruita		
Art Donoho	Fruita		
Bob Silbernagel	Grand Junction		
Sue Benjamin	Grand Junction		
Tom Boni	Eagle		
Nadja Brozina	Grand Junction		
Arleta Carr	Grand Junction		
Kathy Click	Grand Junction		
Mike Click	Grand Junction		
David Dunsmoor	Grand Junction		
David Farny	Mack		

Table 5-3			
Working Gro	oup Members		
N. J. Fulmer	Grand Junction		
Chris Jouflas	Grand Junction		
Pete Jouflas	Grand Junction		
Chris Long	Collbran		
Dave Long	Collbran		
Rabbit Valley 2	Zone continued		
Name	Location		
Celeste Marsh	Grand Junction		
Neal McKinstry	Fruita		
Warren Petersen	Palisade		
John Potter, Group Leader	Loma		
Shari Raso	Palisade		
Eric Rechel	Grand Junction		
Steve Renstrom	Grand Junction		
Roland Reynolds			
Lovell Sasser	Mack		
Gary Shaw	Grand Junction		
Charlie Sweet	Grand Junction		
Paul Toft	Grand Junction		
River Cor	ridor Zone		
Name	Location		
Doug Hall	Fruita		
Joe Keys	Clifton		
Russ Walker, Group Leader	Grand Junction		
Travis Baier	Grand Junction		
Lowell Clark			
Jonathon Cooley			
Dick Cozza	Grand Junction		
Shaun Deeney	Grand Junction		
Matt Dible	Grand Junction		
Mike Dirsmith	Grand Junction		
Walter Fees	Grand Junction		
Ken Fulmer	Grand Junction		
Ted Howell	Grand Junction		
Denny Huffman	Grand Junction		
Gary Hunt			
Tom Kleinschnitz	Grand Junction		
Pete Kolbenschlag	Grand Junction		
Scott Larsen	Grand Junction		
Jim Majors	Fruita		
Paul Merluzzi	Loma		
Jerry Nolan	Grand Junction		
Mark Peterson	Grand Junction		
Trish Soldberg	Grand Junction		
Matt Sura	Grand Junction		
Greg Trainor	Grand Junction		
Clay Urban	Grand Junction		
Neville Woodruff	Grand Junction		
Wilderne	ess Zone		

Table 5-3			
Working Gro	up Members		
Name Location			
Doralyn Genova	Grand Junction		
Warren Gore	Glade Park		
Joe Keys	Clifton		
Duane Carr	Grand Junction		
Belle Chesnick	Glade Park		
Wilderness Zo	one continued		
Name Location			
Shaun Deeney	Grand Junction		
Mike Dirsmith	Grand Junction		
Greg Gador	Grand Junction		
Terry Gray	Glade Park		
Bill Hamman	Grand Junction		
Dave Hawks	Grand Junction		
Ted Howell	Grand Junction		
Jim Majors	Fruita		
Celeste Marsh	Grand Junction		
Rod Martinez	Grand Junction		
Neal McKinstry	Fruita		
Brian Moore	Grand Junction		
Warren Peterson	Palisade		
David Price	Fruita		
Shari Raso	Palisade		
Eric Rechel	Grand Junction		
Bill Schapley, Group Leader	Grand Junction		
Bob Sherrill	Fruita		
Harold Snyder	Glade Park		

During the initial Working Group meetings, an overview was presented on the existing resource conditions and management in a particular planning zone. Each of the Working Groups then developed what they thought to be the key issues and opportunities for their specific planning zones. Field trips to the areas allowed the groups a firsthand look at the resource, enabling more productive discussions on resolving issues and in turn strengthening the RMP. Prior to the Working Groups presenting their recommendations to the Advisory Group, visioning sessions were held for the participants of each Working Group in an effort to forge a comprehensive view and direction for future management of the respective planning zones.

The public was invited to an open house in May 2003 and provided the opportunity to see the results of the CCNCA Advisory Council and Working Groups. The BLM not only used this time to share information about the CCNCA and the progress of the draft RMP with Grand Valley citizens but also afforded the public the benefit of one-on-one exchange with BLM Interdisciplinary Team resource experts and other stakeholders in the project.

5.4 Public Review and Comment on the Draft RMP/EIS

Following the initial phase of public scoping, the official public comment period on the CCNCA Draft RMP/EIS opened upon publication of the draft document in October 2003. The BLM, however, welcomes public input at any time during this planning process.

The BLM distributed a postcard notification and inquiry via first-class mail to approximately 450 contacts on the CCNCA mailing list, announcing the availability of the draft RMP/EIS in various media formats. The CCNCA mailing list includes federal, state, and local elected officials, federally recognized tribes, property owners in and near the CCNCA, individuals, special interest groups, and organizations. Availability of the draft RMP/EIS was also announced by publishing notices in local newspapers and the *Federal Register*, as well as on the project web site (www.co.blm.gov/cocanplan). Volume 1, Issue 3, of the CCNCA newsletter, distributed on a quarterly basis for this planning process, will include a discussion on the October 2003 release of the draft RMP/EIS. The Citizen Advisory Council and Working Groups, composed of approximately 120 individuals, were notified by e-mail of the publication of the draft RMP/EIS.

The draft RMP/EIS was provided for public review by bound paper or CD-ROM format upon request, and posted for review or downloading on the project web site. Copies were also available for review at local community libraries.

Along with the monthly Advisory Council meetings in which the public is invited, public open houses will be held, from October 2003 to January 2004, during the 90-day public comment period.

Upon conclusion of the public comment period, all comments received are reviewed and considered, and the draft RMP/EIS revised. A proposed Final RMP/EIS will then be published, with the document's availability announced in the *Federal Register*. A 30-day public protest period will follow, and any individual considering protesting the proposed plan may meet with the BLM to discuss his or her protest concerns. The BLM Colorado State Director will evaluate and resolve any protests upon closure of the 30-day public protest period. After protests are resolved, the BLM Colorado State Director will publish the approved final RMP and Record of Decision (ROD) and announce its availability in the *Federal Register*.